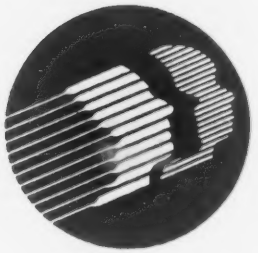


>>>

FINANCIAL STATEMENT - STATE FUNDS*

Fiscal Year 1991 - 100.0% Of The Year

June 1991

CATEGORY	ORIGINAL APPROPRIATION (as of 7/90)	TRANSFERS IN	TRANSFERS OUT/REVERTED	AVAILABLE FOR THE YEAR	DISBURSED/ ENCUMBERED
AFDC	$15,254,100	$565,000	$90,361	$15,728,739	$15,728,739
GENERAL ASSISTANCE	$1,810,300	$160,000	$20,304	$1,949,996	$1,949,996
EMERGENCY ASSISTANCE	$217,000	$0	$0	$217,000	$217,000
SSI SUPPLEMENTATION	$761,300	$0	$28,091	$733,209	$733,209
TOTAL	$18,042,700	$725,000	$138,756	$18,628,944	$18,628,944

*Source: Statement of Budgetary Activity and Account Balances

PUBLIC ASSISTANCE MONTHLY STATISTICS

	July 1990	August	September	October
AFDC REGULAR:				
Payments	$2,406,957	$2,488,188	$2,428,678	$2,441,401
Cases	8,415	8,658	8,379	8,408
Children	14,617	14,802	14,479	14,678
Recipients	21,333	21,593	21,127	21,522
AFDC-UP:				
Payments	$13,311	$13,142	$11,940	$15,372
Cases	45	41	37	49
Children	96	96	81	114
Recipients	179	174	148	210
TOTAL AFDC:				
Payments	$2,420,268	$2,501,330	$2,440,618	$2,456,773
Cases	8,460	8,699	8,416	8,457
Children	14,713	14,898	14,560	14,792
Recipients	21,512	21,767	21,275	21,732
GENERAL ASSISTANCE:				
Payments	$137,739	$147,761	$141,151	$147,196
Cases	1,153	1,236	1,178	1,207
Children	452	480	465	489
Recipients	1,334	1,421	1,345	1,417
EMERGENCY ASSISTANCE:				
Payments	$40,931	$38,865	$38,155	$46,388
Cases	215	208	233	289
FOOD STAMPS:				
Payments	$2,068,461	$2,134,105	$2,136,307	$2,354,246
Cases	12,617	12,886	12,899	13,114
Recipients	34,065	34,791	34,827	35,408
SSI STATE SUPPLEMENTATION:				
Payments	$59,663	$59,004	$59,549	$58,654
Cases-Recipients	483	475	480	472
SSI FEDERAL PAYMENTS ONLY:				
Payments	$1,722,561	$1,716,874	$1,739,933	$1,743,161
Cases-Recipients	7,692	7,674	7,755	7,810
TOTAL SSI:				
Payments	$1,782,224	$1,775,878	$1,799,482	$1,801,815
Cases-Recipients	7,793	7,768	7,851	7,902

PUBLIC ASSISTANCE MONTHLY STATISTICS

	November	December	January 1991	February
AFDC REGULAR:				
Payments	$2,548,178	$2,588,094	$2,578,611	$2,677,295
Cases	8,631	8,831	8,904	9,218
Children	14,878	15,092	15,140	15,564
Recipients	21,780	22,107	22,265	22,898
AFDC-UP:				
Payments	$15,714	$20,895	$21,361	$23,701
Cases	47	65	73	71
Children	110	166	172	168
Recipients	201	288	309	297
TOTAL AFDC:				
Payments	$2,563,892	$2,608,989	$2,599,972	$2,700,996
Cases	8,678	8,896	8,977	9,289
Children	14,988	15,258	15,312	15,732
Recipients	21,981	22,395	22,574	23,195
GENERAL ASSISTANCE:				
Payments	$162,117	$165,951	$165,675	$176,034
Cases	1,316	1,350	1,368	1,430
Children	526	513	502	533
Recipients	1,522	1,556	1,593	1,676
EMERGENCY ASSISTANCE:				
Payments	$39,814	$36,298	$31,540	$40,136
Cases	224	234	256	229
FOOD STAMPS:				
Payments	$2,444,494	$2,559,246	$2,530,026	$2,705,003
Cases	13,621	14,252	14,343	15,143
Recipients	36,776	38,479	38,727	40,886
SSI STATE SUPPLEMENTATION:				
Payments	$59,097	$59,962	$61,480	$61,682
Cases-Recipients	474	483	496	498
SSI FEDERAL PAYMENTS ONLY:				
Payments	$1,748,109	$1,743,629	$1,858,647	$1,865,814
Cases-Recipients	7,785	7,768	7,867	7,894
TOTAL SSI:				
Payments	$1,807,206	$1,803,591	$1,920,127	$1,927,496
Cases-Recipients	7,874	7,860	7,962	7,989

PUBLIC ASSISTANCE MONTHLY STATISTICS

	March	April	May	June
AFDC REGULAR:				
Payments	$2,766,861	$2,696,989	$2,777,630	$2,776,973
Cases	9,421	9,202	9,469	9,482
Children	15,968	15,698	16,103	16,073
Recipients	23,521	23,096	23,672	23,595
AFDC-UP:				
Payments	$26,337	$25,044	$28,854	$21,513
Cases	92	76	100	63
Children	215	189	211	145
Recipients	391	334	395	265
TOTAL AFDC:*				
Payments	$2,793,198	$2,722,033	$2,806,484	$2,798,486
Cases	9,513	9,278	9,569	9,545
Children	16,183	15,887	16,314	16,218
Recipients	23,912	23,430	24,067	23,860
GENERAL ASSISTANCE:*				
Payments	$183,528	$168,186	$183,271	$177,830
Cases	1,473	1,347	1,485	1,432
Children	569	536	580	544
Recipients	1,733	1,601	1,748	1,664
EMERGENCY ASSISTANCE:				
Payments	$33,184	$35,922	$44,370	$36,643
Cases	202	219	254	212
FOOD STAMPS:				
Payments	$2,780,866	$2,817,859	$2,784,814	$2,808,911
Cases	15,689	15,892	15,744	15,847
Recipients	42,359	42,909	42,510	42,786
SSI STATE SUPPLEMENTATION:				
Payments	$60,860	$60,619	$60,179	$60,487
Cases-Recipients	493	491	487	487
SSI FEDERAL PAYMENTS ONLY:				
Payments	$1,864,631	$1,875,627	$1,868,769	$1,884,577
Cases-Recipients	7,873	7,912	7,863	7,945
TOTAL SSI:				
Payments	$1,925,491	$1,936,246	$1,928,948	$1,945,064
Cases-Recipients	7,968	8,012	7,960	8,036

* The monthly AFDC and GA figures reflect irregular processing of check cancellations, which reduce caseloads and costs. Thus, the months of October, April and June have abnormally high check cancellations (e.g., 318 for AFDC in April), while there are other months with no check cancellation activity (December, February and March) or small numbers of cancelled checks.

PUBLIC ASSISTANCE CUMULATIVE STATISTICS

	June 1991 Fiscal Year to Date	June 1990 Fiscal Year to Date	% Change
AFDC REGULAR			
Payments	$31,175,855	$27,568,024	13.1%
Cases	8,918	7,974	11.8%
Payments/Case	$291.31	$288.12	1.1%
Children	15,258	14,016	8.9%
Recipients	22,376	20,455	9.4%
Payments/Recipient	$116.11	$112.31	3.4%
AFDC-UP			
Payments	$237,184	$186,293	27.3%
Cases	63	51	23.5%
Payments/Case	$312.50	$304.40	2.7%
Children	147	107	37.4%
Recipients	266	193	37.8%
Payments/Recipient	$74.33	$80.47	-7.6%
TOTAL AFDC			
Payments	$31,413,039	$27,754,317	13.2%
Cases	8,981	8,025	11.9%
Payments/Case	$291.46	$288.22	1.1%
Children	15,405	14,123	9.1%
Recipients	22,642	20,648	9.7%
Payments/Recipient	$115.62	$112.02	3.2%
GENERAL ASSISTANCE			
Payments	$1,956,439	$1,625,084	20.4%
Cases	1,331	1,137	17.1%
Payments/Case	$122.47	$119.09	2.8%
Children	516	454	13.7%
Recipients	1,551	1,317	17.8%
Payments/Recipient	$105.13	$102.85	2.2%

PUBLIC ASSISTANCE CUMULATIVE STATISTICS

	June 1991 Fiscal Year to Date	June 1990 Fiscal Year to Date	% Change
EMERGENCY ASSISTANCE			
Payments	$462,246	$493,636	-6.4%
Cases	231	244	-5.3%
Payments/Case	$166.58	$168.53	-1.2%
FOOD STAMPS			
Payments	$30,124,338	$23,082,535	30.5%
Cases	14,337	11,895	20.5%
Payments/Case	$175.09	$161.71	8.3%
Recipients	38,710	32,116	20.5%
Payments/Recipient	$64.85	$59.89	8.3%
SSI STATE SUPPLEMENTATION			
Payments	$721,236	$705,735	2.2%
Cases-Recipients	485	481	0.8%
Payments/Case-Recipient	$123.95	$122.23	1.4%
SSI FEDERAL PAYMENTS ONLY			
Payments	$21,632,332	$19,602,840	10.4%
Cases-Recipients	7,820	7,521	4.0%
Payments/Case-Recipient	$230.53	$217.19	6.1%
TOTAL SSI			
Payments	$22,353,568	$20,308,575	10.1%
Cases-Recipients	7,915	7,624	3.8%
Payments/Case-Recipient	$235.36	$221.98	6.0%

NOTE: All cumulative statistics other than expenditures represent monthly averages

COMPARATIVE CASE LOADS BY CATEGORY AND COUNTY

June 1991

		Total State	New Castle	Kent	Sussex
AFDC Regular:	Cases	9,482	6,907	1,343	1,232
	Recipients	23,595	17,023	3,513	3,059
AFDC-UP:	Cases	63	50	10	3
	Recipients	265	215	39	11
Total AFDC:	Cases	9,545	6,957	1,353	1,235
	Recipients	23,860	17,238	3,552	3,070
General Assistance:	Cases	1,432	1,169	122	141
	Recipients	1,664	1,350	134	180
Emergency Assistance:	Cases	212	143	28	41
Food Stamps:	Cases	15,847	9,594	3,051	3,202
	Recipients	42,786	25,904	8,237	8,645
SSI State Supplementation:	Cases-Recipients	487	274	85	128
SSI Federal Payments:	Cases-Recipients	7,945	4,320	1,682	1,943
Total SSI:	Cases-Recipients	8,036	4,373	1,697	1,966

DELAWARE HEALTH
AND SOCIAL SERVICES

Division of Planning,
Research and Evaluation

MEMORANDUM

To: Distribution

Via: Linda Barnett

From: Paula Jones

Date: September 23, 1991

SUBJ: HIGHLIGHTS OF STATISTICAL REPORT ON PUBLIC ASSISTANCE GRANTS PROGRAMS: JULY-JUNE 1991

TOTAL PUBLIC ASSISTANCE EXPENDITURES

In SFY1991, Federal and State expenditures for the Department's five public assistance grants programs amounted to approximately $86.3 million. These DHSS expenditures increased 17.8% in comparison with the prior fiscal year. This continued an upward trend, dating back to SFY88, which has involved progressively higher percentage increases in expenditures. In SFY88-SFY90, increases in total spending on public assistance grants ranged from 1.2% to 13.4%.

State government spending, which is associated with all programs except the Food Stamp program, reached the level of $18.6 million in SFY91 (Figure 1). This represents an increase of 15%, or $2.4 million, over SFY90. Only the AFDC and General Assistance programs reflected significant annual increases in State spending, 15.2% and 20.4% respectively. While the increase in the GA program was more significant in percentage terms, the increase in AFDC expenditures ($2,079,230) accounted for almost all of the addititional cost to the State government.

In comparison with State spending in SFY87, State expenditures in SFY91 were higher by 24.4%. Again, this was largely attributable to the AFDC program, which accounted for 95.5% of the State spending increase between SFY87 and SFY91. AFDC spending by the State government showed a 28.5% increase since SFY87, while GA and SSI expenditure increases were under 10%.

AFDC PROGRAM

In the AFDC program, payments made to clients in SFY91 rose 13.2% over SFY90 levels and 28.2% over SFY87 levels. SFY1991 marked the third consecutive increase in AFDC expenditures, as shown in Figure 2.

This expenditure growth was related to AFDC caseload and recipient increases, which had started in SFY90 after 8 years of decreasing participation. In SFY91, the average monthly AFDC caseload (8,981) was 11.9% higher than in SFY90 (8,025), while the average monthly number of recipients (22,642) was 9.7% higher than last year. These caseload and recipient counts reflected a 13.3% increase and an 8% increase, respectively, over SFY87 counts. (See Figure 3.) The last year in which annual caseloads and recipients were as high as this current level was SFY'85.

These changes in Delaware's AFDC clientele have paralleled changes at the national level - although increases in Delaware have been greater than at the national level. AFDC national caseloads increased 8.7% in July-May 1991 as compared with the same period in the prior year. (These findings are based on some preliminary data for January-May 1991 and may change slightly when counts are finalized.) Moreover, the nation's AFDC recipients increased by roughly the same percentage, 8.5%, during this period. One of the striking aspects of this growth in national AFDC caseloads and recipients is that it reflects consecutive monthly increases over about two years.

Research by the University of Delaware Bureau of Economic and Business Research has shown that growth in Delaware's welfare caseload is strongly related to increases in the unemployment rate. For example, a 3% increase in the AFDC caseload is reportedly associated with a 10% increase in the unemployment rate in Delaware. Unemployment in Delaware has increased from a monthly average of 4.1 in SFY90 to to 6.4 in SFY1991, staying close to or above 7% for the last half of SFY91.

Another factor that contributed to expenditure growth, albeit minimally, was an increase in average monthly payments per case. This occurred partly in response to a small payment standard increase, 1.5% for 3 persons, as of October 1990. During SFY91, payments per case increased by 1.1%. and payments per recipient increased by 3.2%. The discrepancy in payments made to cases versus recipients was a function of a slight decline in case size, from roughly 2.57 to 2.52 persons.

General Assistance Program

In SFY91, the General Assistance program registered a 17.1% increase in caseloads and a 17.8% increase in average monthly recipients. This amounted to a marked acceleration of an upward trend that started in SFY90.

Moreover, as illustrated in Figure 4, the recent upswing in caseloads has produced increases in comparison with SFY87. However, on the positive side, the caseload increase that occurred between SFY87 and SFY91 was only 5%. Also, in contrast to caseloads, average monthly GA recipients dropped 4.2% during this period. Moreover, SFY91 participation levels have remained considerably below the levels of SFY80-SFY86, which averaged about 2,000 for caseloads and 3,000 for recipients.

Another significant change in the GA clientele is that the number of adults (those 18 and over) has been increasing more than the number of children. The average monthly number of adults on General Assistance increased by 19.9% in SFY91, while the number of children increased 13.7% .

Average monthly payments per GA case increased by 2.8% in SFY'91, while average payments per recipient increased by 2.2%. The higher payment per case versus recipient is associated with a very small increase in recipients per case, a departure from a six-year,downward trend. Unlike the AFDC program, GA payment standards did not change at the beginning of FFY1991.

Consistent with the above changes, spending on General Assistance increased 20.4% in SFY'91, reaching nearly $2 million. This high rate of increase represents a radical departure from past experience, which involved continuous spending decreases from SFY84 until SFY90 when there was a 2.6% increase.

Despite this jump, the SFY91 expenditure level was only 5.7% higher than in SFY87. Figure 5 illustrates the annual and long-range changes in General Assistance spending over SFY87-SFY91.

Food Stamp Program

In the Food Stamp program, the client population continued on the upward course that started in SFY'89. (See Figure 5 for average monthly caseloads and recipients for SFY'87-SFY'91.) More specifically, the average monthly caseload for the Food Stamp program increased 20.5% in SFY'91 - more than any of the other programs discussed in this report. The average monthly number of recipients increased by the same percentage. These increases were considerably steeper than the rates of increase associated with SFY'89 and SFY'90: 2.9% and 9.2% respectively. As a result of these consecutive increases, Food Stamp participation levels for this current year (14,337 cases and 38,710 recipients) were close to levels last seen in SFY'85 (15,006 cases and 40,516 recipients.)

In addition, Delaware's Food Stamp population has risen at almost double the rate of increase at the national level. Nationally, Food Stamp recipients increased by roughly 10.8% in the first nine months of SFY91 as compared with the same period in SFY90. Further, the federal Food and Nutrition Service is projecting an 8.1% increase in nationwide recipients between Federal Fiscal Year 1991 and Federal Fiscal Year 1992.

Average monthly payments also showed a significant increase in SFY'91. The average monthly payment per case increased 8.3%, a function of a 10% increase in allotment levels in 10/89 that affected July-September 1990 and a 6.5% increase as of 10/90. Average monthly payments per recipient increased by the same amount.

In response to the growth in participation and per case payments, total Food Stamp expenditures increased 30.5% to the level of $30.1 million. Figure 7 illustrates this jump in Food Stamp costs in SFY'91 and how it compares with more moderate spending increases in the prior three years.

Emergency Assistance

The Emergency Assistance program was the only public assistance program showing decreases in expenditure and participation levels between SFY90 and SFY91. In contrast to the 59.1% increase associated with SFY90 EA expenditures, a 6.4% drop in spending occurred in SFY91. This drop was related to a 5.3% drop in Emergency Assistance cases and a 1.2% drop in the average payments made to a case.

Between SFY'87 and SFY'91, emergency assistance spending increased 21.5%, owing primarily to increases in average cost per case. (See Figures 8 and 9, which show caseloads and expenditures for SFY87-SFY91.) The average cost per case increased 16.8% in this period, while the average monthly caseload increased only 4%. The cost per case can vary as a result of the type of services used by clients as well as changes in payment limits.

SSI Program

Caseloads and total costs for both components of the SSI program exhibited more moderate SFY90-91 changes in comparison with the above programs (except with respect to Emergency Assistance costs). The average monthly number of cases receiving Federal payments (alone or in conjunction with State SSI payments) increased only 4% in SFY'91. In addition, average monthly Federal payments increased by 6.1%, reflecting, in part, a 5.4% cost of living adjustment that took effect in January 1991. Consistent with these changes, Federal SSI payments rose 10.4% in the first half of SFY'91.

All program measures reported for the SSI State Supplementation program remained almost stable between SFY'90 and SFy'91. The SSI State supplementation caseload increased by less than 1%, while the

payment per case rose only 1.4%. during this period. Consequently, State spending for this program increased by only 2.2% between SFY90 and SFY91.

Over the longer run as well, both the State supplementation caseload and cases receiving Federal SSI payments showed minimal change. Specifically, the State supplementation cases rose only 6.1% between SFY87 and SFY91 (Figure 10),and federally supported cases increased by 5.4%. State expenditures rose only 8.8% during this period (Figure 11), but federal costs increased by 25.9% as the monthly cost per federal case rose 19.5%.

As a result of changes in these two program components, the overall SSI caseload rose 3.8% from SFY90 to SFY91 , and overall average payments per case rose 6%.. Growth in these caused a 10.1% increase in total SSI expenditures in SFY91.

Long-run changes associated with the overall program amounted to a 5.6% increase in caseloads and a 25.3% increase in State and federal expenditures.

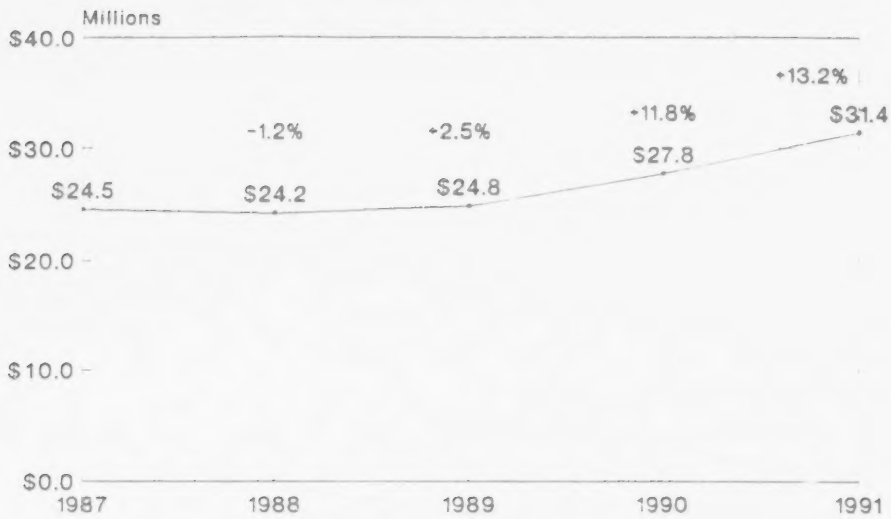
PJ/pal

Enclosures (4)

Figure 1
State Public Assistance Expenditures
(With Percent Change)

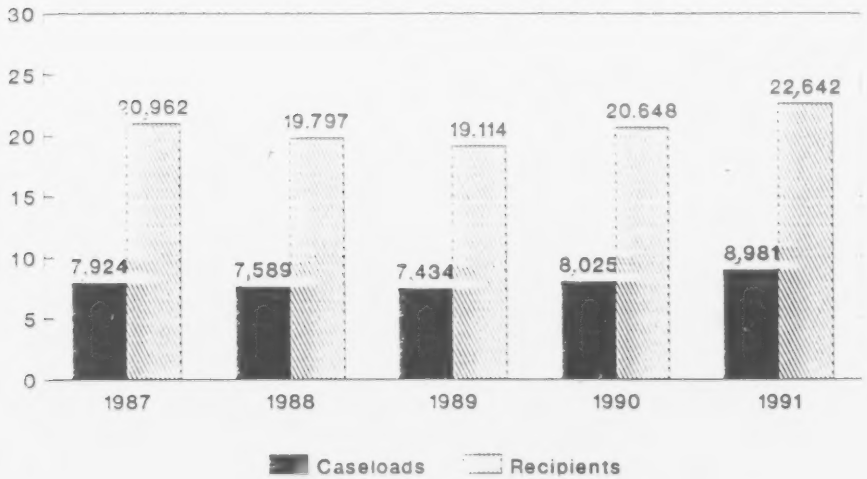
*Includes AFDC,GA,SSI, and EA Programs

FIGURE 2
AFDC EXPENDITURES
(With Percent Change)



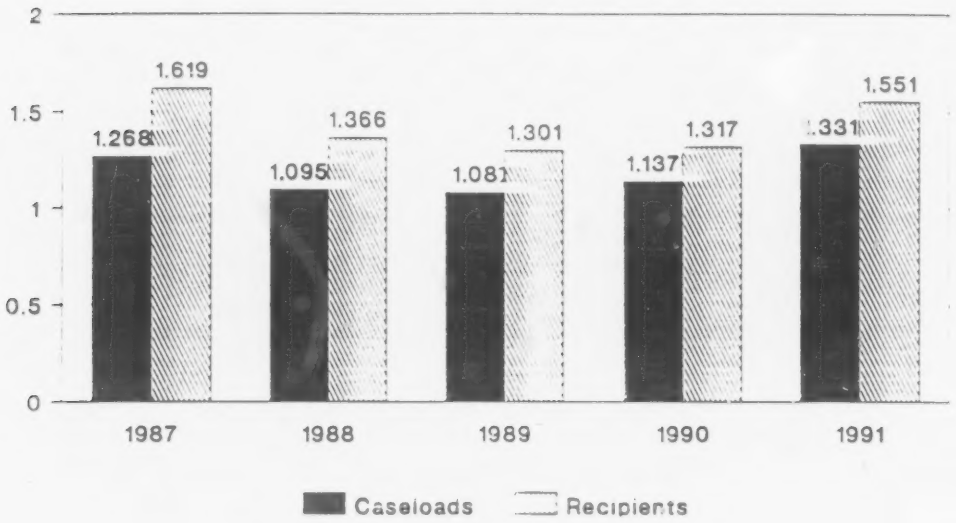
* % change between '87 and '91 =28.2%.

Figure 3
AFDC CASELOADS AND RECIPIENTS
SFY1987-SFY1991



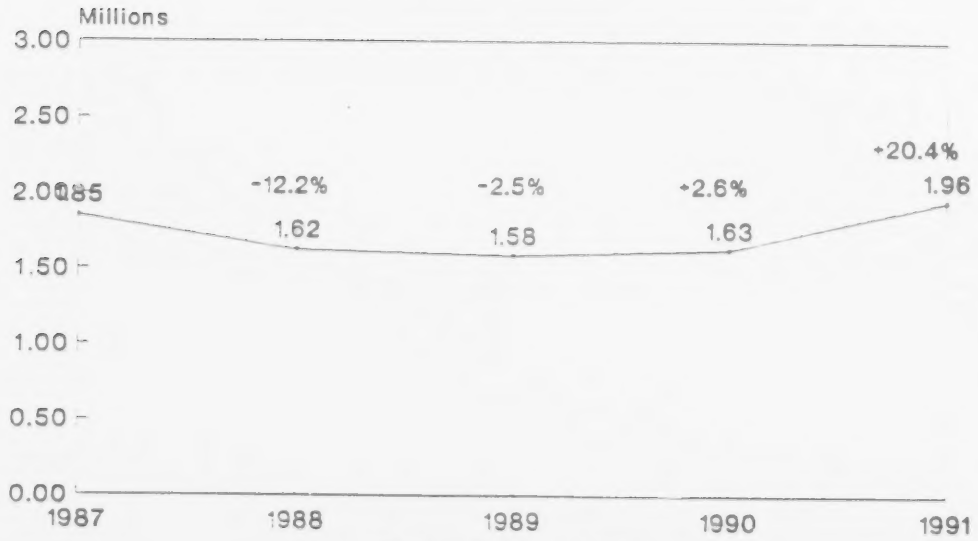
*Percent increase in caseloads and recipients between 87-'91 was 13.3% and 8%.

Figure 4
GA CASELOADS AND RECIPIENTS
SFY1987-SFY1991



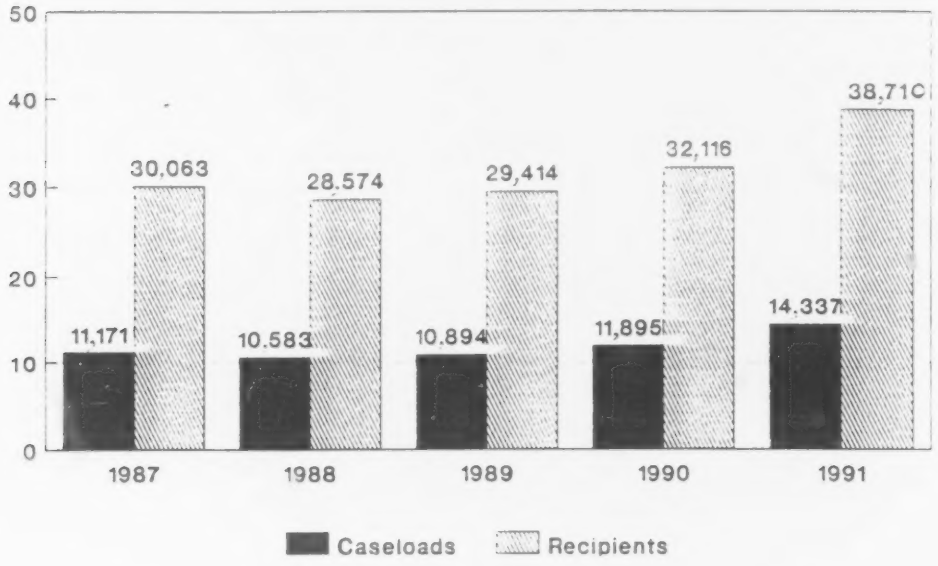
•Percent change in caseloads and recipients between '87-'91 was +5% and -4.2%.

FIGURE 5
GA EXPENDITURES
(With Percent Change)



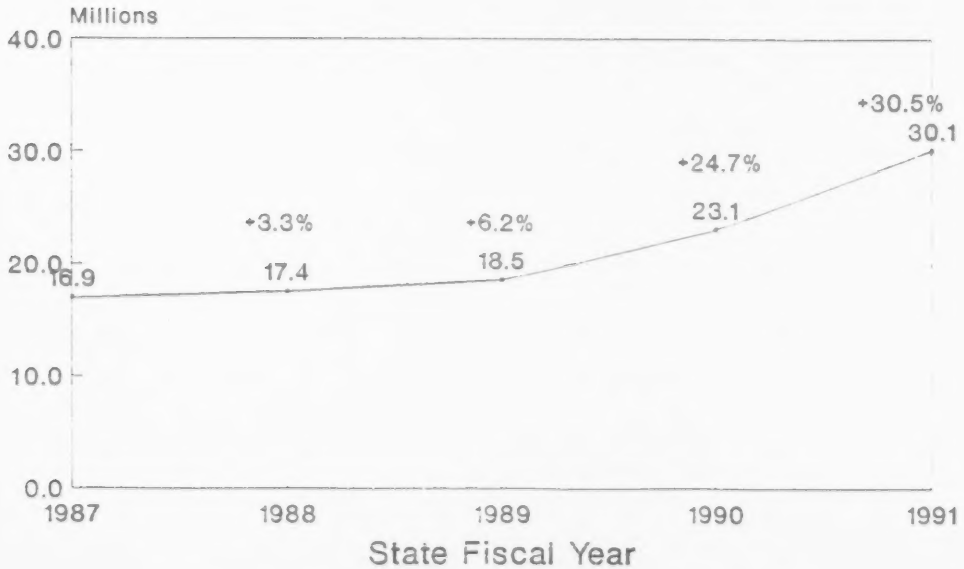
• % change between '87 and '91 =5.7%.

Figure 6
FOOD STAMP CASELOADS AND RECIPIENTS



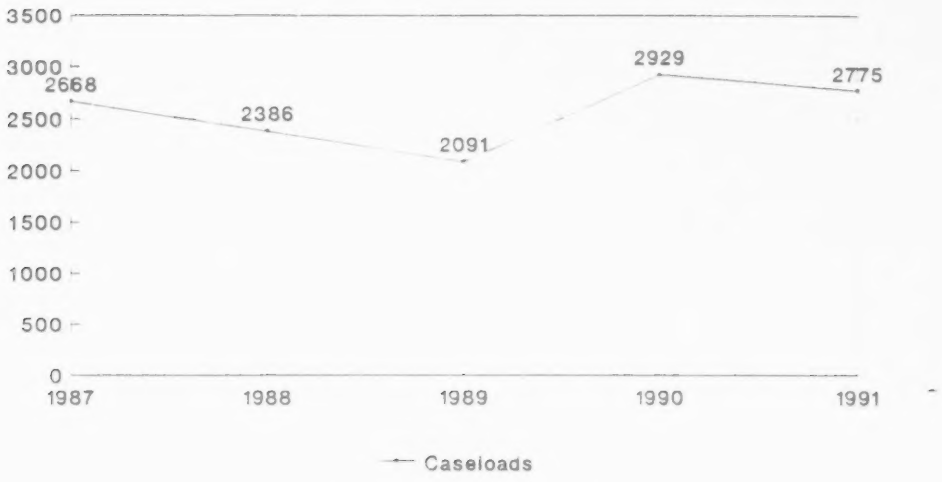
*Percent increase in caseloads and recipients between '87-'91 was 28.3% and 28.8%.

FIGURE 7
FOOD STAMP EXPENDITURES
(With Percent Change)



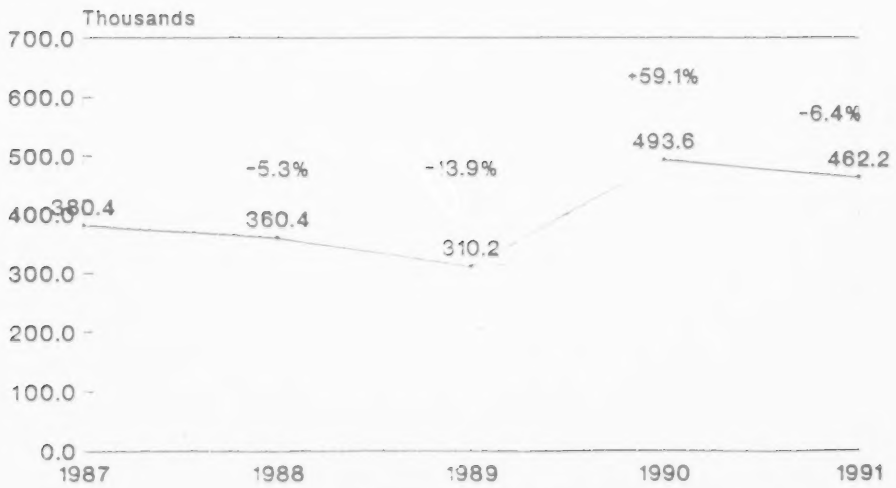
* % change between '87 and '91 = 78.5%.

Figure 8
EMERGENCY ASSISTANCE CASELOADS
SFY1987-SFY1991



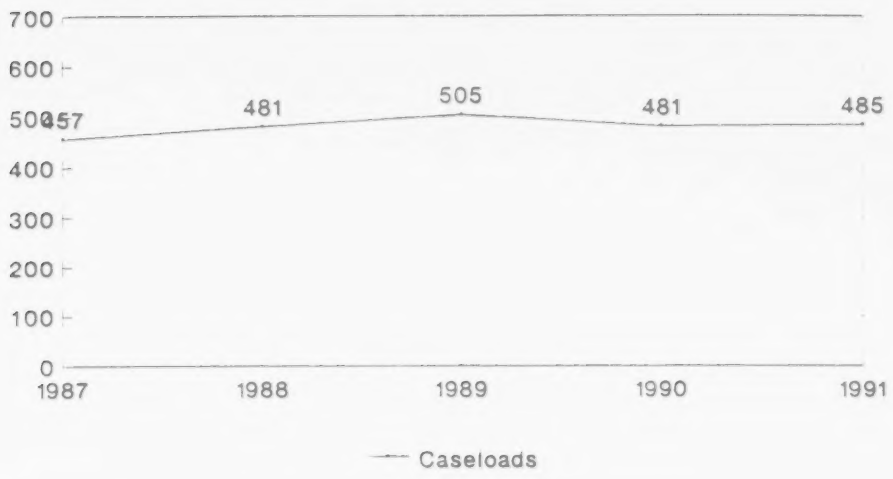
•Percent change in caseloads between SFY87 and SFY91 was 4%.

FIGURE 9
EA EXPENDITURES
(With Percent Change)



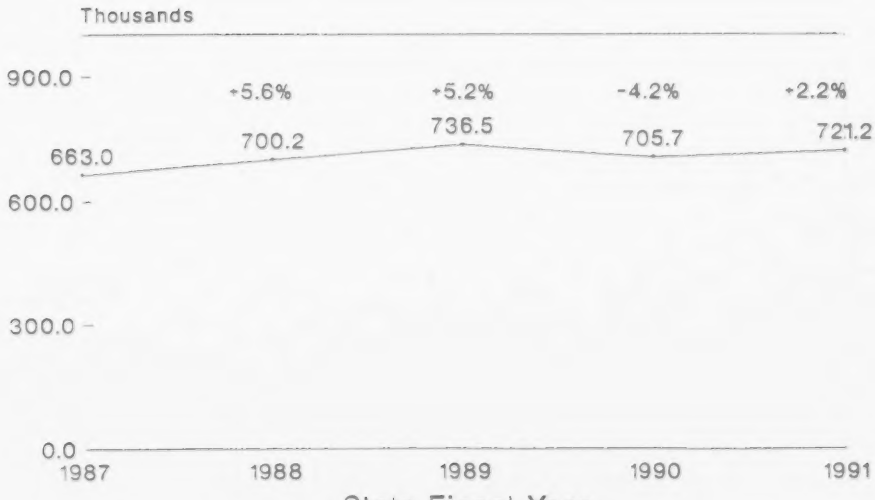
• % change between '87 and '91 = 21.5%.

Figure 10
SSI State Supplementation Caseloads
SFY87-SFY91



•Percent increase in caseloads between SFY87 and SFY91 was 6.1%.

FIGURE 11
SSI STATE EXPENDITURES
(With Percent Change)



• % change between '87 and '91 = 8.8%.